FINANCIAL STATEMENTS

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## CITY OF LIBERTY, SOUTH CAROLINA LISTING OF PRINCIPAL OFFICIALS YEAR ENDED JUNE 30, 2017

Established

1876

## **MAYOR**

Eric Boughman

## **CITY COUNCIL MEMBERS**

Joshua Harrison

Misty Medlin

Lavant Padgett

Brian Petersen

Chuck Powell

Dwight Yates

## **CITY ADMINISTRATOR**

Shirley Hughes



#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of City Council City of Liberty Liberty, South Carolina

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Liberty, South Carolina (the "City"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Liberty, South Carolina, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### Correction of Errors

As discussed in Note IV.E in the notes to the financial statements, in the year ended June 30, 2017 the City discovered several errors impacting its prior year financial statements. As a result, the beginning balances of the impacted accounts have been restated in the current year financial statements. Our opinion is not modified with respect to this matter.

#### Emphasis of Matter Regarding Deficit Fund Balance in the General Fund

As discussed in Note IV.H in the notes to the financial statements, the City's General Fund has a deficit fund balance of approximately \$260,000 as of June 30, 2017 and suffered a decrease of approximately \$50,000 for the year ended June 30, 2017. Although the City has approximately \$512,000 in cash, it also owes the Water and Sewer Fund approximately \$860,000 as of June 30, 2017. Our opinion is not modified with respect to this matter.

## Changes in Accounting Principles

As discussed in Note I.B in the notes to the financial statements, the City has elected to change is policy for accounting and reporting its operations and activities involving hospitality taxes, victims' assistance, drug seizures, other local law enforcement activities and recreation scholarships from the General Fund to newly established special revenue Funds, effective July 1, 2016. Our opinion is not modified with respect to this matter.

Also as discussed in Note I.B in the notes to the financial statements, the City has elected to change its threshold for capitalizing capital assets, effective July 1, 2016. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule for the General Fund and the pension plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 3, 2017 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Greene, Finney & Horton, LLP

Streene, Einney & Hotton LLP

Mauldin, South Carolina

October 3, 2017

## STATEMENT OF NET POSITION

**JUNE 30, 2017** 

	PRIMARY GOVERNMENT				
	Governmental	<b>Business-Type</b>	ess-Type		
	Activities	Activities	Totals		
ASSETS					
Cash and Cash Equivalents	\$ 511,978	500	\$ 512,478		
Restricted Cash and Cash Equivalents	166,896	31,391	198,287		
Receivables, Net					
Taxes	62,202	-	62,202		
Accounts and Other	207,975	193,160	401,135		
Internal Balances	(859,777)	859,777	-		
Capital Assets:	114.660	6.414	121 002		
Non-Depreciable	114,669	6,414	121,083		
Depreciable, Net	1,488,785	3,918,198	5,406,983		
TOTAL ASSETS	1,692,728	5,009,440	6,702,168		
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Pension Charges	729,078	91,295	820,373		
LIABILITIES					
Accounts Payable	59,351	43,227	102,578		
Accrued Salaries and Fringe Benefits	58,925	3,436	62,361		
Accrued Interest Payable	674	4,015	4,689		
Accrued Liabilities	800	-	800		
Customer Deposits	-	14,620	14,620		
Non-Current Liabilities:					
Net Pension Liability	2,564,235	386,022	2,950,257		
Long-Term Obligations - Due Within One Year	73,657	80,712	154,369		
Long-Term Obligations - Due in More Than One Year	107,532	172,665	280,197		
TOTAL LIABILITIES	2,865,174	704,697	3,569,871		
DEFERRED INFLOWS OF RESOURCES					
Deferred Pension Credits	76,120	47,391	123,511		
NET POSITION					
Net Investment in Capital Assets Restricted For:	1,477,973	3,683,102	5,161,075		
Recreation and Tourism	122,004	_	122,004		
Victims' Assistance	32,230	-	32,230		
Local Law Enforcement	17,639	-	17,639		
Sewer Maintenance Projects	-	230,390	230,390		
Debt Service	-	27,376	27,376		
Unrestricted	(2,169,334)	407,779	(1,761,555)		
TOTAL NET POSITION	\$ (519,488)	4,348,647	\$ 3,829,159		

## STATEMENT OF ACTIVITIES

		PROGRAM REVENUES				PENSE) REVE GE IN NET POS	
					Pr	ent	
FUNCTIONS/PROGRAMS  PRIMARY GOVERNMENT:	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities: General Government	\$ 438.842	272.764			((5,079)		\$ (65.078)
Police	\$ 438,842 799,620	373,764 128,000	10,106	-	(65,078) (661,514)	-	\$ (65,078) (661,514)
Fire	688,689	265,000	10,100	-	(423,689)	-	(423,689)
Public Works	361,507	157,323	-	-	(204,184)	-	(204,184)
Recreation	379,894	86,132	-	28,150	(265,612)	-	(265,612)
Interest and Other Charges	2,831	-	-	26,130	(2,831)	-	(2,831)
Total Governmental Activities	2,671,383	1,010,219	10,106	28,150	(1,622,908)		(1,622,908)
Total Governmental Activities	2,0/1,363	1,010,219	10,100	20,130	(1,022,900)		(1,022,908)
Business-Type Activities:							
Water	509,493	555,447	-	-	-	45,954	45,954
Sewer	788,294	769,948	-	-	-	(18,346)	(18,346)
<b>Total Business-Type Activities</b>	1,297,787	1,325,395				27,608	27,608
TOTAL - PRIMARY GOVERNMENT	\$ 3,969,170	2,335,614	10,106	28,150	(1,622,908)	27,608	(1,595,300)
	General Revenu	ies:					
	Taxes:						
	Property Ta	xes			260,502	-	260,502
	Hospitality	Taxes			87,450	-	87,450
	Local Optio	n Sales Tax			369,904	-	369,904
	Franchise Fee	s			268,603	-	268,603
	State-Shared 1	Revenues			144,592	-	144,592
	Fines				121,505	-	121,505
	Miscellaneous	s Revenue			86,468	45,528	131,996
	Gain on Dispo	osal of Capital A	Assets		1,450	-	1,450
	Total Gener	al Revenues			1,340,474	45,528	1,386,002
	CHANGE IN N	NET POSITIO	N		(282,434)	73,136	(209,298)
	NET POSITION	N Reginning of	Year, as Previous	sly Renorted	(77,203)	4,296,087	4,218,884
	Cumulative Cha			ny reported	(137,775)	(20,576)	(158,351)
	Prior Period Ad		7 micipie	(22,076)	-	(22,076)	
	NET POSITION	N, Beginning of	Year, as Adjusted	i	(237,054)	4,275,511	4,038,457
	NET POSITIO	N, End of Yea	r		(519,488)	4,348,647	\$ 3,829,159

## BALANCE SHEET - GOVERNMENTAL FUNDS

## **JUNE 30, 2017**

	(	SENERAL FUND	NONMAJOR SPECIAL REVENUE FUNDS	GOVE	TOTAL RNMENTAL FUNDS
ASSETS					
Cash and Cash Equivalents Restricted Cash and Cash Equivalents Receivables, Net	\$	511,978	- 166,896	\$	511,978 166,896
Taxes		62,202	-		62,202
Accounts and Other		201,216	6,759		207,975
Due from Other Funds		9,309	7,527		16,836
TOTAL ASSETS		784,705	181,182		965,887
LIABILITIES					
Accounts Payable		59,351	-		59,351
Accrued Salaries and Fringe Benefits		58,925	-		58,925
Accrued Liabilities		800	-		800
Due to Other Funds		867,304	9,309		876,613
TOTAL LIABILITIES		986,380	9,309		995,689
DEFERRED INFLOWS OF RESOURCES					
Unavailable Revenue - Property Taxes		57,929	-		57,929
TOTAL DEFERRED INFLOWS OF RESOURCES		57,929	-		57,929
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES		1,044,309	9,309		1,053,618
FUND BALANCES					
Restricted for: Recreation and Tourism Victims' Assistance Local Law Enforcement Unassigned		- - - (259,604)	122,004 32,230 17,639		122,004 32,230 17,639 (259,604)
TOTAL FUND BALANCES		(259,604)	171,873		(87,731)
		( , )	. ,		(,,)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	784,705	181,182	\$	965,887

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

## **JUNE 30, 2017**

TOTAL FUND BALANCES - GOVERNMENTAL FUNDS		\$ (87,731)
Amounts reported for the governmental activities in the Statement of Net Position are different because of the following:		
Property taxes due from Pickens County in the Statement of Net Position will be collected but are not available soon enough to pay for the current period's expenditures and therefore are reflected as unavailable in the governmental funds.		57,929
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds. The cost of the assets was \$4,264,403 and the accumulated depreciation was \$2,660,949.		1,603,454
The City's proportionate shares of the net pension liability, deferred outflows of resources, and deferred inflows of resources related to its participation in the State retirement plans are not recorded in the governmental funds but are recorded in the Statement of Net Position.		(1,911,277)
Accrued interest on debt in governmental accounting is not due and payable in the current period and therefore has not beeen reported as a liability in the governmental funds.		(674)
Long-term liabilities are not due or payable in the current period and therefore are not reported as liabilities in the governmental funds. Long-term liabilities consisted of the following:		
Long-Term Obligations (Debt and Lease Purchase Obligations) Compensated Absences (Annual Leave)	(125,481) (55,708)	(181,189)
TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES		\$ (519,488)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

	GENERAL FUND	NONMAJOR SPECIAL REVENUE FUNDS	GOV	TOTAL VERNMENTAL FUNDS
REVENUES				
Taxes	\$ 661,890	87,450	\$	749,340
Licenses and Permits	362,324	· -		362,324
Franchise Fees	268,603	-		268,603
Fines and Forfeitures	97,203	24,303		121,506
Charges for Services	647,895	-		647,895
Shared Revenues	144,592	-		144,592
Miscellaneous	86,465	10,106		96,571
Grants	80,057	-		80,057
TOTAL REVENUES	2,349,029	121,859		2,470,888
EXPENDITURES				
Current:				
General Government	384,192	13,632		397,824
Police	702,395	22,803		725,198
Fire	666,951	-		666,951
Public Works	248,991	-		248,991
Recreation	334,406	495		334,901
Debt Service:				
Principal	59,481	-		59,481
Interest	3,348	-		3,348
TOTAL EXPENDITURES	2,399,764	36,930		2,436,694
EXCESS OF REVENUES OVER EXPENDITURES	(50,735)	84,929		34,194
OTHER FINANCING SOURCES (USES)				
Sale of Capital Assets	1,450	-		1,450
TOTAL OTHER FINANCING SOURCES (USES)	1,450	-		1,450
CHANGES IN FUND BALANCES	(49,285)	84,929		35,644
FUND BALANCES, Beginning of Year, As Previously Reported	(101,299)	_		(101,299)
Cumulative Change in Accounting Principle	(86,944)	86,944		-
Prior Period Adjustments	(22,076)			(22,076)
FUND BALANCES, Beginning of Year, as Adjusted	(210,319)	86,944		(123,375)
FUND BALANCES, End of Year	\$ (259,604)	171,873	\$	(87,731)

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

TOTAL NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS	\$ 35,644
Amounts reported for the governmental activities in the Statement of Activities are different because of the following:	
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds. This amount represents the change in unavailable revenues for the year.	(83,390)
Repayment of principal on debt (including lease purchase obligations) is recognized as an expenditures or other financing source in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	59,481
Interest on long-term obligations in the Statement of Activities differs from the amount reported in the governmental fund because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. This amount is the net change in accrued interest for the year.	517
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	28,459
Changes in the City's proportionate shares of the net pension liability, deferred outflows of resources, and deferred inflows of resources for the current year related to its participation in the State retirement plans are not reported in the governmental funds but are reported in the Statement of Activities.	(133,902)
The governmental funds report capital asset additions as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital asset additions of \$ -0- were exceeded by depreciation expense of \$189,243 in the current year.	(189,243)
TOTAL CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (282,434)

## STATEMENT OF NET POSITION - PROPRIETARY FUND

## **JUNE 30, 2017**

	WATER AND SEWER FUND
ASSETS	
Current Assets Cash and Cash Equivalents Restricted Cash and Cash Equivalents Accounts Receivables	\$ 500 31,391 193,160
Total Current Assets	225,051
Noncurrent Assets Due From Other Funds Capital Assets: Non-Depreciable Depreciable Capital Assets, Net	859,777 6,414 3,918,198
Total Noncurrent Assets	4,784,389
TOTAL ASSETS	5,009,440
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Pension Charges	91,295
LIABILITIES	
Current Liabilities Accounts Payable Accrued Salaries and Fringe Benefits Accrued Interest Payable Customer Deposits Current Portion - Compensated Absences Bonds Payable - Current Portion	43,227 3,436 4,015 14,620 5,483 75,229
Total Current Liabilities	146,010
Noncurrent Liabilities Net Pension Liability Compensated Absences, Less Current Portion Bonds Payable, Less Current Portion	386,022 6,384 166,281
Total Non-Current Liabilities	558,687
TOTAL LIABILITIES	704,697
DEFERRED INFLOWS OF RESOURCES	
Deferred Pension Credits	47,391
NET POSITION	
Net Investment in Capital Assets Restricted for Sewer Maintenance Projects Restricted for Debt Service Unrestricted	3,683,102 230,390 27,376 407,779
TOTAL NET POSITION	\$ 4,348,647

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUND

	WATER AND SEWER FUND
OPERATING REVENUES	
Charges for Services:	
Water Fees	\$ 555,447
Sewer Fees	769,948
Miscellaneous	45,528
TOTAL OPERATING REVENUES	1,370,923
OPERATING EXPENSES	
Water Department	215,820
Water Purchases	230,633
Sewer Department	185,440
Sewer Treatment Fees	497,915
Depreciation	157,847
TOTAL OPERATING EXPENSES	1,287,655
OPERATING INCOME (LOSS)	83,268
NONOPERATING REVENUES (EXPENSES)	
Interest Expense	(10,132)
TOTAL NONOPERATING REVENUES (EXPENSES)	(10,132)
CHANGE IN NET POSITION	73,136
NET POSITION, Beginning of Year, as Previously Reported	4,296,087
Cumulative Change in Accounting Principle	(20,576)
NET POSITION, Beginning of Year, as Adjusted	4,275,511
NET POSITION, End of Year	\$ 4,348,647

## STATEMENT OF CASH FLOWS - PROPRIETARY FUND

	WATER AND SEWER FUND
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from Customers Cash Payments for Goods and Services Cash Payments for Personal Services	\$ 1,345,820 (931,016) (176,819)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	237,985
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES	
Transfers (to) from Other Funds for Noncapital Purposes	49,957
NET CASH PROVIDED BY (USED IN) NON-CAPITAL FINANCING ACTIVITIES	49,957
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Capital Grants Received Acquisition of Capital Assets Principal Paid on Debt Interest Payments on Debt	383,059 (574,099) (74,505) (10,402)
NET CASH PROVIDED BY (USED IN) CAPITAL AND RELATED FINANCING ACTIVITIES	(275,947)
NET INCREASE (DECREASE) IN RESTRICTED AND UNRESTRICTED CASH AND CASH EQUIVALENTS	11,995
RESTRICTED AND UNRESTRICTED CASH AND CASH EQUIVALENTS, Beginning of Year	19,896
RESTRICTED AND UNRESTRICTED CASH AND CASH EQUIVALENTS, End of Year	\$ 31,891
Reconciliation of Operating Income (Loss) to Net Cash from Operating Activities:	
Operating Income (Loss)	\$ 83,268
Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities:  Depreciation Expense Change in Balance Sheet Accounts that Impacted Operating Activities:	157,847
Accounts Receivables	(24,648)
Prepaids	5,371
Deferred Pension Charges	(13,046)
Accounts Payable	(16,288)
Accrued Salaries and Fringe Benefits	3,436
Customer Deposits	(455)
Compensated Absences	(5,269)
Net Pension Liability Deferred Pension Credits	1,145 46,624
Net Cash Provided by (Used in) Operating Activities	\$ 237,985

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

The City of Liberty ("City") was incorporated in 1876. Section 47-26 of the 1962 Code of Laws, as amended (Home Rule Act), requires that municipalities adopt a specific form of government. The City operates under a Mayor - Council Form of government. The City Council may enact ordinances, levy taxes, adopt a budget and set compensation, in addition to other legislative duties. The Mayor is elected at large and six council members are elected from four wards plus two elected at large to serve four year staggered terms. The City Council appoints a City Administrator who serves as the chief executive officer of the City and is responsible to the Council for proper administration of all affairs of the City.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. The Reporting Entity

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP"), as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

As required by GAAP, the financial statements present the City's financial information with any of its component units, as applicable. The primary criterion for determining inclusion or exclusion of a legally separate entity (component unit) is financial accountability, which is presumed to exist if the City both appoints a voting majority of the entity's governing body, and either 1) the City is able to impose its will on the entity or, 2) there is a potential for the entity to provide specific financial benefits to, or impose specific financial burdens on the City. If either or both of the foregoing conditions are not met, the entity could still be considered a component unit if it is fiscally dependent on the City and there is a potential that the entity could either provide specific financial benefits to, or to impose specific financial burdens on the City.

In order to be considered fiscally independent, an entity must have the authority to do all of the following: (a) determine its budget without the City having the authority to approve or modify that budget; (b) levy taxes or set rates or charges without approval by the City; and (c) issue bonded debt without approval by the City. An entity has a financial benefit or burden relationship with the City if, for example, any one of the following conditions exists: (a) the City is legally entitled to or can otherwise access the entity's resources, (b) the City is legally obligated or has otherwise assumed the obligation to finance the deficits or, or provide financial support to, the entity, or (c) the City is obligated in some manner for the debt of the entity. Finally, an entity could be a component unit even if it met all the conditions described above if excluding it would cause the City's financial statements to be misleading.

Blended component units, although legally separate entities, are in substance, part of the government's operations and data from these units are combined with data of the primary government in the fund financial statements. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the City. Based on the criteria above, the City does not have any component units.

## Major Operations

The City's operations include general and administrative services, public safety (police), public works (streets and sanitation), recreation, water and sewer services. The City transferred its fire services to Pickens County on June 30, 2017. See Note IV.H for more details on this transaction.

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the City (the "Primary Government"). For the most part, the effect of interfund activity has been removed from these financial statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

The **government-wide financial statements** are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, includes property taxes, grants, and donations. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

The government-wide financial statements are prepared using a different measurement focus from the manner in which the governmental fund financial statements are prepared (see further detail below). Governmental fund financial statements therefore, include reconciliations with brief explanations to better identify the relationship between the government-wide financial statements and the governmental fund financial statements.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes, hospitality taxes, charges for services, fines and forfeitures, business licenses and permits, franchise fees, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be measurable and susceptible to accrual and so have been recognized as revenues of the current fiscal period. For this purpose, the government generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period with the exception of certain reimbursement expenditure grants for which a twelve-month availability period is generally used.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payments are due and payable. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. Proceeds of long-term debt, lease purchase obligations, and acquisitions under capital leases are reported as other financing sources.

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

When both restricted and unrestricted resources are available for use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

The accounts of the government are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. The following fund types and major funds are used by the City.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

Governmental Fund Types are those through which most governmental functions of the City are financed. The City's expendable financial resources (except for those accounted for in the Proprietary Fund) are accounted for through governmental funds. The governmental funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. The City's governmental funds and its major funds are as follows:

The *General Fund, a major fund* and a budgeted fund, is the general operating fund of the City and accounts for all governmental revenues and expenditures of the City, except those required to be accounted for in another fund. All general tax revenues and other receipts that (a) are not allocated by law or contractual agreement to other funds or (b) that have not been restricted, committed, or assigned to other funds are accounted for in the General Fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

The *Special Revenue Funds*, *non-major funds*, are used to account for and report the proceeds of specific revenue sources (that are expected to continue to comprise a substantial portion of the inflows of the fund) that are restricted, committed or assigned to expenditures for specified purposes other than debt service. None of these funds have a legally adopted budget and any remaining fund balance is generally restricted for the purpose of the specific revenue sources. The City has the following nonmajor special revenue funds:

Hospitality Tax Fund Victims' Assistance Fund Drug Seizures Fund K-9 Donations Fund Police Department Donations Fund Police Adventure Camp Fund Recreation Scholarships Fund

**Proprietary Fund Types** are accounted for based on the economic resources measurement focus and use of the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Proprietary funds are made up of two classes: enterprise funds and internal service funds. The City has one enterprise fund; it does not have any internal service funds.

A proprietary fund distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of enterprise funds are primarily charges for services and fees. Operating expenses for the enterprise fund includes the expense for providing goods and services, administrative expenses, maintenance, and depreciation of capital assets. All revenues and expenses not meeting these general definitions are reported as non-operating revenues and expenses. The City's only proprietary fund is as follows:

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises — where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City has the following Enterprise Fund:

The Water and Sewer Fund, a major fund and a budgeted fund, is used to account for the City's water and sewer operations.

*Fiduciary Fund Types* include trust funds and agency funds. Agency funds are used to account for assets held by an entity on behalf of individuals, other governments, and/or other funds. Trust funds are accounted in essentially the same manner as proprietary funds. The City does not have any fiduciary funds.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

#### Changes in Accounting Principle

#### Establishment of New Special Revenue Funds

Effective July 1, 2016, the City decided to change the way it is accounting and reporting for its hospitality taxes, victims' assistance, drug seizures, other local law enforcement activities and recreation scholarships from being included in the General Fund to newly established special revenue funds. This change in accounting principle resulted in a decrease to the beginning fund balance of the General Fund of approximately \$87,000, with offsetting increases to the fund balances for the new special revenue funds. There was no net impact to the total governmental funds as a result of this change. Management believes that this new treatment is preferable in order to more clearly account for and report these restricted revenue sources and activities from the overall general operations of the City.

## Threshold for Capitalizing Capital Assets

Effective July 1, 2016, the City decided to change its accounting policy for capitalizing its capital assets, retroactively increasing its threshold for capitalizing items from \$500 to \$5,000. This change in accounting principle resulted in a decrease in assets and corresponding net position of approximately \$158,000, including approximately \$138,000 for governmental activities and approximately \$20,000 for business-type activities. This change did not have any impact on operations or cash flows. Management believes that the new capitalization threshold is preferable in order to be consistent with and comparable to other municipalities and local governments.

## C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity

#### 1. Cash, Cash Equivalents, and Investments

The City considers all highly liquid investments (including restricted assets) with original maturities of three months or less when purchased to be cash equivalents. Securities with an initial maturity of more than three months (from when initially purchased) are reported as investments.

The City's operating cash and investment policy is designed to operate within existing statutes (which are identical for all non-fiduciary funds, fund types and component units within the State of South Carolina). The statutes of the State of South Carolina authorize the City to invest in the following:

- (a) Obligations of the United States and its agencies, the principal and interest of which is fully guaranteed by the United States.
- (b) Obligations issued by the Federal Financing Bank, Federal Farm Credit Bank, the Bank of Cooperatives, the Federal Intermediate Credit Bank, the Federal Land Banks, the Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Government National Mortgage Association, the Federal Housing Administration, and the Farmers Home Administration, if, at the time of investment, the obligor has a long-term, unenhanced, unsecured debt rating in one of the top two ratings categories, without regard to a refinement or gradation of rating category by numerical modifier or otherwise, issued by at least two nationally recognized credit rating organizations.
- (c) (i) General obligations of the State of South Carolina or any of its political units; or (ii) revenue obligations of the State of South Carolina or its political units, if at the time of investment, the obligor has a long-term, unenhanced, unsecured debt rating in one of the top two ratings categories, without regard to a refinement or gradation of rating category by numerical modifier or otherwise, issued by at least two nationally recognized credit rating organizations.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 1. Cash, Cash Equivalents, and Investments (Continued)

- (d) Savings and Loan Associations to the extent that the same are insured by an agency of the federal government
- (e) Certificates of deposit where the certificates are collaterally secured by securities of the type described in (a) and (b) above held by a third party as escrow agent or custodian, of a market value not less than the amount of the certificates of deposit so secured, including interest; provided, however, such collateral shall not be required to the extent the same are insured by an agency of the federal government.
- (f) Repurchase agreements when collateralized by securities as set forth in this section.
- (g) No load open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940, as amended, where the investment is made by a bank or trust company or savings and loan association or other financial institution when acting as trustee or agent for a bond or other debt issue of that local government unit, political subdivision, or county treasurer if the particular portfolio of the investment company or investment trust in which the investment is made (i) is limited to obligations described in items (a), (b), (c), and (f) of this subsection, and (ii) has among its objectives the attempt to maintain a constant net asset value of one dollar a share and to that end, value its assets by the amortized cost method.

The City's cash and investment objectives are preservation of capital, liquidity, and yield. The City reports its cash and investments at fair value which is normally determined by quoted market prices.

The City currently or in the past year did not have any investments.

#### 2. Restricted Assets

The City established certain accounts for assets that are restricted for specific purposes, typically by outside parties or legal agreement. The major types of restrictions were those imposed by the revenue source (i.e., hospitality taxes, victims' assistance, drug seizures and bond indentures.)

#### 3. Receivables and Payables

During the course of its operations, the City has numerous transactions occurring between funds. The accompanying financial statements generally reflect such transactions as transfers in (out). To the extent that certain transactions between funds had not been paid or received as of year-end, balances of interfund amounts or payables have been recorded.

All trade and property taxes receivable are shown net of an allowance for uncollectible amounts (if material). Other receivables are comprised of amounts due from other governments, other entities and individuals for a variety of types of fees, charges and services, including franchise fees, hospitality fees, water, sewer, and other fees and charges.

#### 4. Prepaids and Inventories

Prepaids and inventories are reported under the consumption method as they are recorded as an expenditure at the time individual prepaid or inventory items are consumed. Inventories are valued at cost (first-in, first-out). Prepaids and inventories in the governmental funds are offset by a fund balance constraint (nonspendable) to reflect that portion of fund balance does not represent available expendable resources.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 5. Capital Assets

General capital assets are those assets not specifically related to activities reported in the Water and Sewer Fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the Government-Wide Statement of Net Position, but are not reported in the fund financial statements. Capital assets utilized by the Water and Sewer Fund are reported both in the business-type activities column of the Government-Wide Statement of Net Position and in the fund financial statements.

The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if not purchased or constructed. Donated capital assets are recorded at their estimated acquisition value (as estimated by the City) at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's useful life are not capitalized.

Capital assets are depreciated on the straight-line method generally using the following estimated useful lives:

Buildings and Improvements 10 - 40 years Infrastructure 10 - 50 years Vehicles, Furniture and Equipment 3 - 10 years

#### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation leave and sick leave. Unused vacation leave is accumulated in varying amounts based on years and will be paid out upon separation of service in accordance with City policies. Unused sick leave will not be paid out upon separation of service.

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16 "Accounting for Compensated Absences." The entire compensated absence liability and expense is reported on the government-wide financial statements. The portion applicable to the water and sewer fund is also recorded in the proprietary fund. The governmental funds will also recognize a liability for compensated absences if they have matured, for example, as a result of employee resignation or retirement prior to fiscal year end (if material).

#### 7. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. The portion applicable to the water and sewer fund is also recorded in the proprietary fund financial statements. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method (as it approximates the effective interest method). Debt is reported net of applicable bond premiums and discounts. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenses when incurred.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 7. Accrued Liabilities and Long-Term Obligations (Continued)

In the governmental fund financial statements, bond premiums, discounts, and bond issuance costs are recognized immediately. The face amount of debt, lease purchases, or capital leases issued is reported as other financing sources. Premiums received on issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

In general, payables and accrued liabilities that will be paid from the governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current financial resources. However, claims and judgments, debt, lease purchases, capital leases, compensated absences, and other related long-term liabilities that will eventually be paid from the governmental funds are not reported as a liability in the fund financial statements until due and payable.

#### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position and the Balance Sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City currently has one type of deferred outflows of resources. The City reports deferred pension charges in its Statements of Net Position in connection with its participation in the South Carolina Retirement System and the South Carolina Police Officers Retirement System. These deferred pension charges are either (a) recognized in the subsequent period as a reduction of the net pension liability (which includes pension contributions made after the measurement date) or (b) amortized in a systematic and rational method as pension expense in future periods in accordance with GAAP. In addition to liabilities, the Statement of Net Position and the Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has two types of deferred inflows of resources: (1) The City reports unavailable revenues only in the governmental funds Balance Sheet; they are deferred and recognized as inflows of resources (i.e., property tax revenues) in the period the amounts become available. (2) The City also reports deferred pension credits in its Statements of Net Position in connection with its participation in the South Carolina Retirement System and South Carolina Police Officers Retirement System ("Plans"). These deferred pension credits are amortized in a systematic and rational method and recognized as a reduction of pension expense in future periods in accordance with GAAP.

#### 9. Fund Balance

In accordance with GAAP, the City classifies its governmental fund balances as follows:

**Nonspendable** – includes amounts that inherently cannot be spent either because it is not in spendable form (i.e., prepaids, inventories, etc.) or because of legal or contractual requirements (i.e., principal on an endowment, etc.).

**Restricted** – includes amounts that are constrained by specific purposes which are externally imposed by (a) other governments through laws and regulations, (b) grantors or contributions through agreements, (c) creditors through debt covenants or other contracts, or (d) imposed by law through constitutional provisions or enabling legislation.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 9. Fund Balance (Continued)

**Committed** – includes amounts that are constrained for specific purposes that are internally imposed by the government through formal action made by the highest level of decision making authority (City Council) before the end of the reporting period. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

**Assigned** – includes amounts that are intended to be used for specific purposes that are neither considered restricted or committed and that such assignments are made before the report issuance date. City Council is the only one who has the authority to make assignments of fund balance for the City.

**Unassigned** – includes amounts that do not qualify to be accounted for and reported in any of the other fund balance categories. This classification represents the amount of fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

The City generally uses restricted amounts to be spent first when both restricted and unrestricted (committed, assigned, and unassigned) fund balance is available unless there are legal documents, contracts, or agreements that prohibit doing such. Additionally, the City generally would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

#### 10. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in the Statement of Net Position. Net position is classified as net investment in capital assets; restricted; and unrestricted. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Outstanding debt which has not yet been expended is included in the same net position component as the unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments. The City considers the fees received for major sewer maintenance projects, less expenditures for these projects, as restricted net position as these fees were restricted by City resolution for that purpose. The amount restricted for major sewer maintenance projects was approximately \$230,000 as of June 30, 2017.

#### 11. Pensions

In government-wide financial statements, pensions are required to be recognized and disclosed using the accrual basis of accounting (see Note IV.B and the required supplementary information immediately following the notes to the financial statements for more information), regardless of the amount recognized as pension expenditures on the modified accrual basis of accounting. The City recognizes a net pension liability for each qualified pension plan in which it participates, which represents the excess of the total pension liability over the fiduciary net position of the qualified pension plan, or the City's proportionate share thereof in the case of a cost-sharing multiple-employer plan, measured as of the City's fiscal year-end. Changes in the net pension liability during the period are recorded as pension expense, or as deferred outflows or inflows of resources depending on the nature of the change, in the period incurred.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 11. Pensions (Continued)

Those changes in net pension liability that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred.

#### 12. Fair Value

The fair value measurement and disclosure framework provides for a three-tier fair value hierarchy that gives highest priority to quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described below:

- Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the City can access at the measurement date.
- Level 2 Inputs to the valuation methodology, other than quoted prices included in Level 1, which are observable for an asset or liability either directly or indirectly and include:
  - Quoted prices for similar assets and liabilities in active markets.
  - Quoted prices for identical or similar assets or liabilities in inactive markets.
  - Inputs other than quoted market prices that are observable for the asset or liability.
  - Inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3 Inputs to the valuation methodology that are unobservable for an asset or liability and include:
  - Fair value is often based on developed models in which there are few, if any, observable inputs.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used maximize the use of observable inputs and minimize the use of unobservable inputs.

The valuation methodologies described above may produce a fair value calculation that may not be indicative of future net realizable values or reflective of future fair values. The City believes that the valuation methods used are appropriate and consistent with GAAP. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date. There have been no significant changes from the prior year in the methodologies used to measure fair value.

#### 13. Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. Those estimates and assumptions affect the reported amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosure of these balances as of the date of the financial statements. In addition, they affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates and assumptions.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY – BUDGETARY INFORMATION

The City utilizes the following procedures in establishing the budgetary data reflected in the financial statements:

As set forth in the City Charter, the City Council adopts an annual budget for the General Fund and the Water and Sewer Fund. The annual budget for the General Fund is prepared in accordance with the basis of accounting utilized by that fund. The budget for the Water and Sewer Fund is adopted under a basis consistent with generally accepted accounting principles, except that amortization is not considered. Additionally, cash outlay for debt principal and capital assets funded by operations are budgeted, but treated differently in accordance with generally accepted accounting principles. After joint workshops with the City Council, the City Administrator submits to the City Council a proposed operating budget covering the General Fund and the Water and Sewer Fund for the fiscal year commencing the following July 1. These workshops and hearings are open to the public. The operating budget includes proposed expenditures and the means for financing them. Prior to the beginning of the fiscal year, the budget is legally enacted through passage of an ordinance. Appropriations lapse at the end of each fiscal year.

The Mayor is authorized to transfer budgeted amounts within departments within any fund; however, any revisions that alter the total expenditures of any fund or transfer amounts between departments must be approved by the City Council. The presented budgeted amounts are as originally adopted or as last amended by the City Council. There was one amendment to the budget for the year ended June 30, 2017.

#### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES

#### A. Deposits and Investments

#### **Deposits**

<u>Custodial Credit Risk for Deposits:</u> Custodial credit risk for deposits is the risk that, in the event of a bank failure, the City's deposits might not be recovered. The City does not have a formal deposit policy for custodial credit risk but follows the investment policy statutes of the State of South Carolina. As of June 30, 2017, none of the City's bank balances of approximately \$775,000 (with a carrying value of approximately \$691,000) were exposed to custodial credit risk.

#### **Investments**

As of June 30, 2017, the City did not have any investments.

<u>Interest Rate Risk:</u> The City does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

<u>Custodial Credit Risk for Investments:</u> Custodial credit risk for investments is the risk that, in the event of a bank failure, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have an investment policy for custodial credit risk but follows the investment policy statutes of the State of South Carolina.

<u>Credit Risk for Investments</u>: Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City does not have an investment policy for credit risk but follows the investment policy statutes of the State of South Carolina.

<u>Concentration of Credit Risk for Investments</u>: The City places no limit on the amount the City may invest in any one issuer. Investments issued by or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools and other pooled investments are exempt from concentration of credit risk disclosures.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

#### B. Receivables and Unavailable Revenues

#### Property Taxes and Unavailable Revenues

Property taxes receivable represent current real and personal property as well as delinquent real and personal property taxes, less an allowance for amounts estimated to be uncollectible (if material). All property taxes receivable at year end, except those collected within 60 days, are recorded as unavailable tax revenue and thus not recognized as revenue until collected in the governmental funds.

Property taxes are assessed and collected by Pickens County (the "County"). The County levies its real property taxes each October based upon assessed valuations on January 1st of each year. Assessed values are established by the County Assessor, the County Auditor, and the South Carolina Department of Revenue and Taxation at various rates of 4 percent to 10.5 percent of the estimated market value. Real property and all personal property taxes other than vehicle property taxes attach as an enforceable lien on property as of January 16th. Taxes are levied and billed in October on all property other than vehicles and are payable without penalty until January 15th of the following year. Penalties are assessed on unpaid taxes on the following dates:

January 16<sup>th</sup> 3%

February 2<sup>nd</sup> an additional 7% March 17<sup>th</sup> an additional 5%

After proper notification, the law requires "exclusive possession" of property necessary to satisfy the delinquent taxes. Properties with unpaid taxes are sold at a public auction during the month of October. Vehicle property taxes attach a lien and are levied throughout the year depending on when the vehicles' license tags expire. The lien and collection date for motor vehicle taxes is the last day of the month in which the motor vehicle license expires.

The City's fiscal year 2017 real and business personal property taxes (which was for tax year 2016) were levied in October 2016 based on a millage rate of 79.7 mills (79.7 mills in the prior year) and were due beginning on that date. The City's assessed value of real and personal property was approximately \$9.6 million. Amounts collected by the County but not yet remitted to the City at year end are included in Other Receivables in the balance sheet and statement of net position.

The City has recorded uncollected property taxes of approximately \$62,000 at June 30, 2017, which is net of an allowance for uncollectible taxes of approximately \$28,000. The City recognized outstanding delinquent property taxes of \$4,000 as revenue in the current year because the amount was collected within 60 days after year end. The remaining delinquent property tax receivable of approximately \$58,000 has been recorded as unavailable revenue on the governmental funds balance sheet.

#### Accounts and Other Receivables

The City has the following other receivables as of June 30, 2017: (a) franchise fees and hospitality taxes totaling approximately \$49,000; (b) intergovernmental revenues due from the State of South Carolina for local government aid, local option sales taxes and grants totaling approximately \$68,000; (c) amounts due from Pickens County for fire district fees, dispatch revenues and property taxes totaling approximately \$73,000; (d) amounts due from the School District of Pickens County for school resource officer fees of approximately \$22,000; (d) amounts due from water and sewer customers of approximately \$174,000; and (3) approximately \$15,000 for other fees and miscellaneous items.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

#### C. Interfund Receivables, Payables, and Transfers

Interfund balances at June 30, 2017, consisted of the following individual fund receivables and payables:

Fund	Re	ceivables	I	Payables		
Governmental Funds:						
General Fund	\$	9,309	\$	867,304		
Hospitality Tax Fund		-		3,875		
Victims' Assistance Fund				1,100		
Drug Seizures Fund				4,334		
K-9 Donations Fund		2,921		-		
Police Department Donations Fund		173		-		
Police Adventure Camp Fund		3,186		-		
Recreation Scholarships Fund		1,247		-		
Enterprise Fund:						
Water and Sewer Fund		859,777		-		
Totals	\$	876,613	\$	876,613		

The outstanding balance between funds result primarily from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. Amount to be paid between funds are accounted for in the interfund receivable/payable accounts.

The amount that the General Fund owes to the Water and Sewer Fund is related to the General fund being unable to pay for all of its operations in prior years, as the City used cash from the Water and Sewer Fund. This amount will not be repaid within one year and thus is reflected as a Noncurrent Asset on the Water and Sewer Fund's Balance Sheet as of June 30, 2017. The General Fund was able to reduce this balance by approximately \$50,000 during the year ended June 30, 2017. The City anticipates being able to repay this balance over the next several years, using funds saved as a result of turning over firefighting activities and operations to Pickens County as more fully discussed in Note IV.H.

The City did not have any interfund transfers accounted for through the Statement of Revenues, Expenditures and Changes in Fund Balances during the year ended June 30, 2017.

#### D. Capital Assets

As noted in Note I.B above, the City retroactively changed its threshold for capitalizing long-term assets, increasing it from \$500 to \$5,000. This change in accounting principle totaled approximately \$138,000 for Governmental Activities and approximately \$20,000 for Business-Type Activities and is reflected in the adjusted beginning balances in the tables below.

The City and Pickens County executed an agreement effective at midnight June 30, 2017, transferring all of its firefighting activities and operations within the City, including its vehicles and equipment, to Pickens County. The City did not transfer the fire station or other real property, but will make it available to Pickens County for their continued use for that purpose. There was no net book value of the firefighting vehicles and equipment transferred to Pickens County, as the vehicles and equipment costing approximately \$297,000 were fully depreciated.

## NOTES TO THE FINANCIAL STATEMENTS

## YEAR ENDED JUNE 30, 2017

## III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

## D. Capital Assets (Continued)

Capital asset activity for the City's governmental activities for the year ended June 30, 2017, was as follows:

	Adjusted Beginning Balance	g	Transfers to Other Governments	Ending Balance	
Governmental Activities:					
Capital Assets, Non-Depreciable: Land Construction In Progress	\$ 114,0	669 - 	- -	\$ 114,669 -	
Total Capital Assets, Non-Depreciable	114,0	-	_	114,669	
Capital Assets, Depreciable: Buildings and Improvements Infrastructure	1,448,4 1,724,3	- 316	- -	1,448,538 1,724,316	
Vehicles, Furniture and Equipment	1,274,2	299 - 	(297,419)	976,880	
Total Capital Assets, Depreciable	4,447,	-	(297,419)	4,149,734	
Less: Accumulated Depreciation for: Buildings and Improvements Infrastructure Vehicles, Furniture and Equipment	1,019,8 671,0 1,078,	076 80,931	- - (297,419)	1,066,964 752,007 841,978	
Total Accumulated Depreciation	2,769,	125 189,243	(297,419)	2,660,949	
Total Capital Assets, Depreciable, Net	1,678,0	028 (189,243)		1,488,785	
Governmental Activities Capital Assets, Net	\$ 1,792,6	(189,243)		\$ 1,603,454	

Depreciation expense for governmental activities was charged to functions/programs as follows:

Functions/Programs	I	Expense		
Administration	\$	34,949		
Police		16,371		
Public Works		105,243		
Recreation		32,680		
Total - Governmental Activities	\$	189,243		

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

#### D. Capital Assets (Continued)

Capital asset activity for the City's business-type activities for the year ended June 30, 2017, was as follows:

	Adjusted Beginning Balance		Increases	Decreases	Ending Balance	
<b>Business-Type Activities</b>						
Capital Assets, Non-Depreciable: Land	\$	6,414	-	-	\$	6,414
Total Capital Assets, Non-Depreciable		6,414		-	_	6,414
Capital Assets, Depreciable:						
Vehicles, Furniture and Equipment		383,875	-	-		383,875
Water Infrastructure		2,135,676	-	-		2,135,676
Sewer Infrastructure		3,969,297	100,329	-		4,069,626
Total Capital Assets, Depreciable		6,488,848	100,329	-		6,589,177
Less: Accumulated Depreciation for:						
Vehicles, Furniture and Equipment		383,875	-	-		383,875
Water Infrastructure		635,235	56,726	-		691,961
Sewer Infrastructure		1,494,022	101,121	-		1,595,143
Total Accumulated Depreciation		2,513,132	157,847	-		2,670,979
Total Capital Assets, Depreciable, Net		3,975,716	(57,518)		·	3,918,198
Business-Type Activities Capital Assets, Net	\$	3,982,130	(57,518)	-	\$	3,924,612

Depreciation expense for business-type activities was charged to functions as follows:

Functions/Programs	]	Expense			
Water Sewer	\$	56,726 101,121			
Total - Business-Type Activities	\$	157,847			
	\$				

#### E. Long-Term Obligations

The City may issue bonds to provide funds for the acquisition and construction of major capital facilities. General Obligation Bonds ("GOB") are direct obligations and pledge the full faith and credit of the City and are subject to the 8% debt limit requirement if not issued under a bond referendum. Revenue Bonds ("RB") are obligations of the City that are secured by revenue from a specific source. Lease Purchase ("LP") obligations of the City are generally collateralized by the property underlying the obligation and are payable from the general revenues of the City. The full faith, credit, and taxing powers of the City are not pledged for the payment of RB and LP obligations nor the interest thereon.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

#### E. Long-Term Obligations (Continued)

Details on the City's outstanding debt obligations as of June 30, 2017 are as follows:

Bonds	June 30, 2017
\$362,500 Water System Improvement Revenue Bonds, Series 1983. Proceeds from the Bonds were used to fund water system improvements Bonds are due in annual installments of \$21,305, which includes interest at 5% through maturity in November 2023. Revenues from the water system are pledged to repay this indebtedness.	\$ 121,510
\$180,000 General Obligation Bond, Series 2016. Proceeds from the Bonds were used to fund sewer system improvements. Bonds are due in annual installments of \$60,000, plus interest at 2.17% through maturity in June 2019.	120,000

#### Lease Purchases

The City has entered into three lease purchases with local banks to finance the acquisition of vehicles for its police and public works. Total amounts financed were \$204,778. The interest rates on these agreements range from 1.47% to 2.04%, with annual payments (including interest) totaling \$45,938. These agreements mature in 2018 through 2022.

125,481

Balance at

Presented below is a summary of changes in long-term obligations for the City for the year ended June 30, 2017:

Long-Term Obligations	Beginning Balance				Additions	Reductions	Ending Balance	 e Within ne Year
Governmental Activities:								
Lease Purchases	\$	184,962	-	59,481	125,481	\$ 43,611		
Compensated Absences		84,166	16,938	45,396	55,708	30,046		
<b>Total Governmental Activities</b>	\$	269,128	16,938	104,877	181,189	\$ 73,657		
<b>Business-Type Activities:</b>								
Bonded Indebtedness: Sereis 1983 Water System Bonds Series 2016 General Oblgation Bonds	\$	136,015 180,000	- -	14,505 60,000	121,510 120,000	\$ 15,229 60,000		
Total Bonded Indebtedness		316,015	-	74,505	241,510	75,229		
Compensated Absences		17,136	2,648	7,917	11,867	5,483		
<b>Total Business-Type Activities</b>	\$	333,151	2,648	82,422	253,377	\$ 80,712		

Resources from the General Fund have been used to liquidate the City's governmental activities long-term obligations. Resources from the Water and Sewer Fund have been used to liquidate the City's business-type activities long-term obligations.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

## E. Long-Term Obligations (Continued)

Presented below is a summary of debt service requirements to maturity by year as of June 30, 2017:

		Govenmental	Activities	Business-Type Activities		
Year Ended June 30,	P	rincipal	Interest	Principal	Interest	Total
2018	\$	43,611	2,327	75,229	8,680	\$ 129,847
2019		22,391	1,615	75,991	6,616	106,613
2020		19,427	1,213	16,791	4,514	41,945
2021		19,824	817	17,630	3,675	41,946
2022		20,228	413	18,511	2,793	41,945
2023 - 2024		-	-	37,358	5,252	42,610
Totals	\$	125,481	6,385	241,510	31,530	\$ 404,906

Article Eight, Section Seven of the South Carolina Constitution of 1895, as amended, provides that no City or Town shall incur any bonded debt which shall exceed eight percent (8%) of the assessed value of the property therein and no such debt shall be created without the electors of such City or Town voting in favor of such further bonded debt. Prior to Home Rule Act of July 1, 1976, the bonded debt exemption was thirty five percent (35%). In 1976, the General Assembly reduced the general obligation debt limit without voter approval to eight percent (8%) of assessed valuation; whereas, with a referendum any amount can be floated. As of June 30, 2017, the City had \$120,000 in bonded debt subject to the 8% limit resulting in an unused legal debt margin of approximately \$647,000.

#### IV. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, and natural disasters. For all of these risks, the City is a member of the South Carolina Municipal Insurance Reserve Fund ("SCMIRF"), a public entity risk pool operating as a common risk management and insurance program for local governments for general risk. The City pays premiums to SCMIRF for this coverage. SCMIRF's net position from its most recently issued audited financial statements at December 31, 2016, totaled approximately \$9,430,000. The City did not have any significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage in the past three fiscal years.

The City has also joined together with other municipalities in the state to form the South Carolina Municipal Insurance Trust ("SCMIT"), a public entity risk pool operating as a common risk management and insurance program for workers' compensation. The City pays premiums to SCMIT for this coverage. The Trust uses reinsurance agreements to reduce its exposure to large workers' compensation losses. SCMIT's net position from its most recently issued audited financial statements at December 31, 2016, totaled approximately \$50,507,000. The City did not have any significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage in the past three fiscal years.

The City provides a health insurance program for its eligible employees. The City pays a monthly premium to the insurer for its health coverage (insured plan) with the insurer being responsible for claims. The City does not provide any health insurance or other postemployment benefits to its retirees.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

#### **B.** Retirement Plans

The City participates in the State of South Carolina's retirement plans, which are administered by the South Carolina Public Employee Benefit Authority ("PEBA"), which was created on July 1, 2012 and administers the various retirement systems and retirement programs managed by its Retirement Division. PEBA has an 11-member Board of Directors ("PEBA Board"), appointed by the Governor and General Assembly leadership, which serves as co-trustee and co-fiduciary of the systems and the trust funds. By law, the State Fiscal Accountability Authority ("SFAA"), which consists of five elected officials, also reviews certain PEBA Board decisions regarding the funding of the South Carolina Retirement Systems ("Systems") and serves as a co-trustee of the Systems in conducting that review.

The PEBA issues a Comprehensive Annual Financial Report ("CAFR") containing financial statements and required supplementary information for the System' Pension Trust Funds. The CAFR is publicly available through the Retirement Benefits' link on the PEBA's website at <a href="https://www.peba.sc.gov">www.peba.sc.gov</a>, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223. The PEBA is considered a division of the primary government of the State of South Carolina and therefore, retirement trust fund financial information is also included in the comprehensive annual financial report of the state.

#### Plan Description

The South Carolina Retirement System ("SCRS"), a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for employees of the state, its public school districts, and political subdivisions. The South Carolina Police Officers Retirement System ("PORS"), a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1962, pursuant to the provisions of Section 9-11-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for police officers and firemen of the state and its political subdivisions.

#### Plan Membership

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below.

- SCRS Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees and teachers and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012 is a Class Three member.
- PORS To be eligible for PORS membership, an employee must be required by the terms of his employment, by election or appointment, to preserve public order, protect life and property, and detect crimes in the state; to prevent and control property destruction by fire; or to serve as a peace officer employed by the Department of Corrections, the Department of Juvenile Justice, or the Department of Mental Health. Probate judges and coroners may elect membership in PORS. Magistrates are required to participate in PORS for service as a magistrate. PORS members, other than magistrates and probate judges, must also earn at least \$2,000 per year and devote at least 1,600 hours per year to this work, unless exempted by statute. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

#### **B.** Retirement Plans (Continued)

Plan Benefits

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the code of laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation. A brief summary of benefit terms for each system is presented below.

• SCRS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

• PORS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 55 or with 25 years of service regardless of age. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension at age 55 or with 27 years of service regardless of age. Both Class Two and Class Three members are eligible to receive a deferred annuity at age 55 with five or eight years of earned service, respectively.

An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program. Accidental death benefits are also provided upon the death of an active member working for a covered employer whose death was a natural and proximate result of an injury incurred while in the performance of duty.

The retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase

#### Plan Contributions

Contributions are prescribed in Title 9 of the South Carolina Code of Laws. Upon recommendation by the actuary in the annual actuarial valuation, the PEBA Board may adopt and present to the SFAA for approval an increase in the SCRS and PORS ("Plans") employer and employee contribution rates, but any such increase may not result in a differential between the employee and total employer contribution rate that exceeds 2.9 percent of earnable compensation for the SCRS and 5 percent for the PORS. An increase in the contribution rates adopted by the PEBA Board may not provide for an increase of more than one-half of one percent in any one year. If the scheduled employee and employer contributions provided in statute or the rates last adopted by the PEBA Board are insufficient to maintain a thirty year amortization schedule of the unfunded liabilities of the plans, the PEBA Board

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

### IV. OTHER INFORMATION (CONTINUED)

## **B.** Retirement Plans (Continued)

Plan Contributions (Continued)

shall increase the contribution rates in equal percentage amounts for the employer and employee as necessary to maintain the thirty-year amortization period; and, this increase is not limited to one-half of one percent per year.

As noted earlier, both employees and the City are required to contribute to the Plans at rates established and as amended by the PEBA. The City's contributions are actuarially determined but are communicated to and paid by the City as a percentage of the employees' annual eligible compensation. Required employer and employee contribution rates for the past three years are as follows:

	SCRS Rates			PORS Rates				
	2015	2016	2017	2015	2016	2017		
Employer Contribution Rate:^								
Retirement	10.75%	10.91%	11.41%	13.01%	13.34%	13.84%		
Incidental Death Benefit	0.15%	0.15%	0.15%	0.20%	0.20%	0.20%		
Accidental Death Contributions	0.00%	0.00%	0.00%	0.20%	0.20%	0.20%		
	10.90%	11.06%	11.56%	13.41%	13.74%	14.24%		
Employee Rate	8.00%	8.16%	8.66%	8.41%	8.74%	9.24%		

<sup>^</sup> Calculated on earnable compensation as defined in Title 9 of the South Carolina Code of Laws

The required contributions and percentages of amounts contributed by the City to the Plans for the past three years were as follows:

	Year Ended	SCRS Contributions			PORS Contributions					
_	June 30,	Required		% Contributed	Required		% Contributed			
	2017	\$	64,456	100%	\$	118,225	100%			
	2016		54,376	100%		128,784	100%			
	2015	\$	57,001	100%	\$	109,249	100%			

Eligible payrolls of the City covered under the Plans for the past three years were as follows:

Year Ended June 30,	SCRS Payroll F		PORS Payroll	Total Payroll		
2017	\$	557,581	830,234	\$	1,387,815	
2016		491,645	937,292		1,428,937	
2015	\$	522,945	808,212	\$	1,331,157	

## Actuarial Assumptions and Methods

Actuarial valuations involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and future salary increases. Actuarial assumptions and methods used during the annual valuation process are subject to periodic revision, typically with an experience study, as actual results over an extended period of time are compared with past expectations and new estimates are made about the future.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

### B. Retirement Plans (Continued)

Actuarial Assumptions and Methods (Continued)

South Carolina state statute requires than an actuarial experience study be completed at least once in each five-year period. An experience report on the Systems was most recently issued as of July 1, 2015. As a result of the experience study, the actuary recommended adjustments to the actuarial assumptions, which included salary increase, payroll growth, mortality, retirement, terminations, refunds, disability, inflation, and asset valuation method. The experience study also recommended reducing the long-term investment rate of return assumption, which is a prescribed assumption that is set in state statute by the General Assembly, from 7.50 to 7.25 percent. With the exception of the rate of return, all recommended assumption and method changes were adopted by both the PEBA Board and SFAA, as co-fiduciaries. The General Assembly did not change the assumed annual rate of return during the 2016 legislative session so that assumption currently remains at 7.50 percent. The newly adopted assumptions and methods will be first used to perform the July 1, 2016 actuarial valuation, the results of which will be used in determining the total pension liability as of the June 30, 2017 measurement date.

The June 30, 2016 total pension liability, net pension liability, and sensitivity information were determined by the consulting actuary, Gabriel, Roeder, Smith and Company ("GRS") and are based on the July 1, 2015 actuarial valuations as adopted by the SFAA which utilized membership data as of July 1, 2015. The total pension liability was rolled-forward from the valuation date to the Plan's fiscal year ended June 30, 2016 using generally accepted actuarial principles. Information included in these notes are based on the certification provided by GRS.

The following table provides a summary of the actuarial assumptions and methods used in the July 1, 2015, valuations for the SCRS and PORS.

	SCRS	PORS
Actuarial Cost Method Actuarial Assumptions:	Entry Age Normal	Entry Age Normal
Investment Rate of Return*	7.50%	7.50%
Projected Salary Increases*	3.5% to 12.5% (varies by service)	4.0% to 10.0% (varies by service)
Benefit Adjustments	Lesser of 1% or \$500 annually	Lesser of 1% or \$500 annually

<sup>\*</sup> Includes inflation at 2.75%.

The post-retiree mortality assumption is dependent upon the member's job category and gender. This assumption includes base rates which are automatically adjusted for future improvement in mortality using published Scale AA projected from the year 2000. Assumptions used in the July 1, 2015 valuations for the SCRS and PORS are as follows:

Former Job Class	Males	Females
Educators	RP-2000 Males (with White Collar adjustment) multiplied by 110%	RP-2000 Females (with White Collar adjustment) multiplied by 95%
General Employees and Members of the General Assembly	RP-2000 Males multiplied by 100%	RP-2000 Females multiplied by 90%
Public Safety and Firefighters and	RP-2000 Males (with Blue Collar adjustment) multiplied by 115%	RP-2000 Females (with Blue Collar adjustment) multiplied by 115%

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

## **B.** Retirement Plans (Continued)

Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments, as used in the July 1, 2015 actuarial valuations, was based upon the 30-year capital market outlook at the end of the third quarter 2015. The long-term expected rate of returns represents assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market based inputs. Expected returns are net of investment fees.

The expected returns, along with the expected inflation rate, form the basis for the revised target asset allocation adopted beginning January 1, 2016. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and by adding expected inflation and is summarized in the table below. For actuarial purposes, the 7.50 % assumed annual investment rate of return used in the calculation of the total pension liability includes a 4.75 % real rate of return and a 2.75 % inflation component.

		Expected Arithmetic Real	Long-Term Expected Portfolio Real Rate of	
Asset Class	Target Allocation	Rate of Return	Return	
Global Equity	43.0%			
Global Public Equity	34.0%	6.52%	2.22%	
Private Equity	9.0%	9.30%	0.84%	
Real Assets	8.0%			
Real Estate	5.0%	4.32%	0.22%	
Commodities	3.0%	4.53%	0.13%	
Opportunistic	20.0%			
GTAA/Risk Parity	10.0%	3.90%	0.39%	
HF (Low Beta)	10.0%	3.87%	0.39%	
Diversified Credit	17.0%			
Mixed Credit	5.0%	3.52%	0.17%	
Emerging Markets Debt	5.0%	4.91%	0.25%	
Private Debt	7.0%	4.47%	0.31%	
<b>Conservative Fixed Income</b>	12.0%			
Core Fixed Income	10.0%	1.72%	0.17%	
Cash and Short Duration (Net)	2.0%	0.71%	0.01%	
Total Expected Real Return	100.0%	_	5.10%	
Inflation for Actuarial Purposes			2.75%	
Total Expected Nominal Return			7.85%	

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

### B. Retirement Plans (Continued)

Pension Liability, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability ("NPL") is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB No. 67 less that System's fiduciary net position. NPL totals, as of June 30, 2016 measurement date, for the SCRS and PORS are presented in the following table:

System	Total Pension Liability		Plan Fiduciary Net Position	Employers' Net Pension Liability (Asset)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
SCRS	\$	45,356,214,752	23,996,362,354	\$ 21,359,852,398	52.9%
PORS	\$	6,412,510,458	3,876,035,732	\$ 2,536,474,726	60.4%

The total pension liability is calculated by the Systems' actuary, and each plan's fiduciary net position is reported in the Systems' financial statements. The net pension liability is disclosed in accordance with the requirements of GASB No. 67 in the Systems' notes to the financial statements and required supplementary information. Liability calculations performed by the Systems' actuary for the purpose of satisfying the requirements of GASB Nos. 67 and 68 are not applicable for other purposes, such as determining the Plans' funding requirements.

At June 30, 2017, the City reported liabilities of approximately \$1,006,000 and \$1,944,000 for its proportionate share of the net pension liabilities for the SCRS and PORS ("Plans"), respectively. The net pension liabilities were measured as of June 30, 2016, and the total pension liabilities for the Plans used to calculate the net pension liabilities were determined based on the most recent actuarial valuation report as of July 1, 2015 that was projected forward to the measurement date. The City's proportion of the net pension liabilities were based on a projection of the City's long-term share of contributions to the Plans relative to the projected contributions of all participating South Carolina state and local governmental employers, actuarially determined. At the June 30, 2016 measurement date, the City's SCRS proportion was 0.004710 percent, which was a decrease of 0.000872 from its proportion measured as of June 30, 2015. At the June 30, 2016 measurement date, the City's PORS proportion was 0.07665 percent, which was an increase of 0.01062 from its proportion measured as of June 30, 2015.

For the year ended June 30, 2017, the City recognized pension expense of approximately \$87,000 and \$272,000 for the SCRS and PORS, respectively.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

## **B.** Retirement Plans (Continued)

Pension Liability, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

At June 30, 2017, the City reported deferred outflows of resources (deferred pension charges) and deferred inflows of resources (deferred pension credits) related to pensions from the following sources:

Description		Deferred tflows of esources	Deferred Inflows of Resources	
SCRS				
Differences Between Expected and Actual Experience	\$	95,070	\$	1,093
Changes in Assumptions		-		-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments Changes in Proportionate Share and Differences Between Employer Contributions		-		-
and Proportionate Share of Total Plan Employer Contributions		78,407		122,418
City Contributions Subsequent to the Measurement Date		64,456		-
Total SCRS		237,933		123,511
PORS				
Differences Between Expected and Actual Experience		249,304		-
Changes in Assumptions		-		-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		-		-
Changes in Proportionate Share and Differences Between Employer Contributions				
and Proportionate Share of Total Plan Employer Contributions		214,911		-
City Contributions Subsequent to the Measurement Date		118,225		-
Total PORS		582,440		-
Total SCRS and PORS	\$	820,373	\$	123,511

Approximately \$64,000 and \$118,000 that were reported as deferred outflows of resources related to the City's contributions subsequent to the measurement date to the SCRS and PORS, respectively, will be recognized as a reduction of the net pension liabilities in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources (deferred pension charges) and deferred inflows of resources (deferred pension credits) related to the SCRS and PORS will increase (decrease) pension expense as follows:

Year Ended June 30,	SCRS		PORS	Total		
2018	\$	20,275	118,058	\$	138,333	
2019		14,824	116,596		131,420	
2020		391	147,301		147,692	
2021		14,479	82,260		96,739	
Total	\$	49,966	464,215	\$	514,184	

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

### IV. OTHER INFORMATION (CONTINUED)

### B. Retirement Plans (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that the funding policy specified in the South Carolina State Code of Laws will remain unchanged in future years. Based on those assumptions, each System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table presents the sensitivity of the City's proportionate share of the net pension liability of the Plans to changes in the discount rate, calculated using the discount rate of 7.50 percent, as well as what it would be if it were calculated using a discount rate that is 1.00 percent lower (6.50 percent) or 1.00 percent higher (8.50 percent) than the current rate:

System		0% Decrease (6.50%)	Current Discount Rate (7.50%)		1.00% Increase (8.50%)	
The City's proportionate share of the net pension liability of the SCRS	\$	1,255,019	1,006,049	\$	798,791	
The City's proportionate share of the net pension liability of the PORS		2,548,051	1,944,208		1,401,542	
Total Pension Liability	\$	3,803,070	2,950,257	\$	2,200,333	

#### Plans Fiduciary Net Position

Detailed information regarding the fiduciary net position of the Plans administered by the PEBA is available in the separately issued CAFR containing financial statements and required supplementary information. The CAFR is publicly available through the Retirement Benefits' link on the PEBA's website at <a href="www.peba.sc.gov">www.peba.sc.gov</a>, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223.

#### Payable to Plans

The City reported payables of approximately \$12,000 and \$22,000 to the PEBA as of June 30, 2017, representing required employer and employee contributions for the month of June 2017 for the SCRS and PORS, respectively. These amounts are included in Accounts Payable on the financial statements and were paid in July 2017.

### Plan Developments

House Bill 3726 was signed by the Governor of the State on April 25, 2017 and is effective immediately. This new law increases the employer SCRS and PORS contribution rates to 13.56% and 16.24%, respectively, beginning July 1, 2017. Employer rates will continue to increase annually by 1% through July 1, 2022, which would result in the SCRS and PORS employer rate totaling 18.56% and 21.24%, respectively, for fiscal year 2023 and thereafter. The legislation (a) would also increase and cap the employee SCRS and PORS contribution rates to 9.00% and 9.75%, respectively, after June 30, 2027, (b) provide for a decrease in employer and employee contribution rates in equal amounts if the ratio between the actuarial value of assets and the actuarial value of liabilities is equal to or greater than 85%, (c) lower the assumed annual rate of return on pension investments from 7.50% to 7.25%, and (d) for some years reduce the funding period of unfunded liabilities from 30 years to 20 years.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

### C. Contingent Liabilities and Commitments

### Litigation

The City is periodically the subject of litigation by a variety of plaintiffs. The City's management believes that such amounts claimed by these plaintiffs, net of the applicable insurance coverage, are immaterial.

#### Grants

The City receives financial assistance from various federal, state, and local governmental agencies in the form of grants. Disbursements of funds received under these programs generally require compliance with the terms and conditions specified in the grant agreements. The disbursements are also subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements included herein or on the overall financial position of the City at June 30, 2017.

## Water and Wastewater Agreements

The City entered into an agreement with Pickens County Water Authority (the "Authority") in 2006 to purchase water at a base rate of \$3,000 per month plus the cost of water that is purchased from the Greenville Water System. The agreement with the Authority extends through the maturity of the Authority's Waterworks System Revenue Bonds, Series 1999, which was refinanced in 2013 and matures in 2023. The City incurred a total of approximately \$231,000 for water purchase charges in the year ended June 30, 2017.

The City, along with the Town of Central, South Carolina, entered into a wastewater treatment agreement with Pickens County in 2005, whereas Pickens County will perform all wastewater treatment services for both the City and the Town of Central's sewer customers. Each participant is required to pay its respective Operations and Maintenance Charges and Capital Charges on a monthly basis throughout the life of the agreement. These charges are defined and established in the agreement. The agreement shall extend for as long as the system is capable of providing to the participants their reserved capacities, as defined in the agreement. The City incurred a total of approximately \$471,000 for these services and charges in the year ended June 30, 2017.

#### D. Subsequent Events

The City Council passed an ordinance to increase its water and sewer rates effective August 2017. The ordinance will result in approximately a 20% average increase in rates.

The City is in the process of replacing its current financial software system. Management anticipates having the new system fully implemented in the spring of 2018. The initial cost of the new system is estimated to be approximately \$67,000, with recurring annual fees of approximately \$24,000.

## E. Prior Period Adjustments

During fiscal 2017, the City discovered that a few of its balances and transactions had not been properly recorded and reported as of June 30, 2016, negatively impacting the General Fund by approximately \$22,000. These adjustments were primarily due to an overstatement of cash and an understatement of accruals. These errors were corrected when they were discovered during the year ended June 30, 2017.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

#### F. Concentrations of Credit Risk

The Water and Sewer Fund grants credit to customers in Liberty, South Carolina. Accounts receivable are financial instruments that potentially subject the City to credit risk. The City generally only requires security deposits for its water and sewer customers who are renting their facilities. The City generally terminates services for accounts unpaid after 30 days for its water and sewer customers.

## **G.** Segment Information

As previously noted, the City's water and sewer operations are accounted for and reported in the City's Enterprise Fund. The Water Department operates the City's water supply system, and the Sewer Department operates the City's sewage system.

GASB Statement No. 34, "Basic Financial Statement - and Management's Discussion and Analysis - for State and Local Governments", requires governments to present segment information if (1) a segment is identifiable, (2) if it has revenue-supported debt outstanding, and (3) is subject to an externally imposed requirement to maintain separate accounts. Under the terms of its Water System Improvement Revenue Bonds, Series 1983, the City's water revenues are pledged to repay this indebtedness. See note III.E for more details on this indebtedness.

Accordingly, condensed segment information for the City's water and sewer operations as of and for the year ended June 30, 2017 are presented below:

#### **Condensed Statement of Net Position**

	Water Department		Sewer Department		Total
Assets and Deferred Outflows of Resources					
Current Assets	\$	110,965		114,086	\$ 225,051
Noncurrent Assets		1,877,280		2,907,109	4,784,389
Deferred Outflows of Resources		45,647		45,648	91,295
<b>Total Assets and Deferred Outflows of Resources</b>		2,033,892		3,066,843	5,100,735
Liabilities and Deferred Inflows of Resources					
Current Liabilities		48,247		97,763	146,010
Noncurrent Liabilities		302,484		256,203	558,687
Deferred Inflows of Resources		23,695		23,696	47,391
<b>Total Liabilities and Deferred Inflows of Resources</b>		374,426		377,662	752,088
Net Position					
Net Investment in Capital Assets		1,325,882		2,357,220	3,683,102
Restricted		19,896		237,870	257,766
Unrestricted		313,688		94,091	407,779
<b>Total Net Position</b>	\$	1,659,466	\$	2,689,181	\$ 4,348,647

## NOTES TO THE FINANCIAL STATEMENTS

## YEAR ENDED JUNE 30, 2017

## IV. OTHER INFORMATION (CONTINUED)

## G. Segment Information (Continued)

## Condensed Statement of Revenues, Expenses and Changes in Net Position

	Water	Sewer	Total	
<b>Operating Revenues</b>	Department	Department	Total	
Water Fees	\$ 555,447	-	\$ 555,447	
Sewer Fees	-	769,948	769,948	
Miscellaneous	22,764	22,764	45,528	
<b>Total Operating Revenues</b>	578,211	792,712	1,370,923	
Operating Expenses				
Other Operating Expenses	446,453	683,355	1,129,808	
Depreciation	56,727	101,120	157,847	
<b>Total Operating Expenses</b>	503,180	784,475	1,287,655	
Operating Income (Loss)	75,031	8,237	83,268	
<b>Nonoperating Revenues (Expenses)</b>				
Interest Expense	(6,313)	(3,819)	(10,132)	
<b>Total Nonoperating Revenues (Expenses)</b>	(6,313)	(3,819)	(10,132)	
Changes in Net Position	68,718	4,418	73,136	
Net Position, Beginning of Year, as Previously Reported	1,598,762	2,697,325	4,296,087	
Cumulative Change in Accounting Principle	(8,014)	(12,562)	(20,576)	
Net Position, Beginning of Year, as Adjusted	1,590,748	2,684,763	4,275,511	
Net Position, End of Year	\$ 1,659,466	2,689,181	\$ 4,348,647	

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### IV. OTHER INFORMATION (CONTINUED)

### G. Segment Information (Continued)

#### **Condensed Statement of Cash Flows**

	Water Department		Sewer Department	Total
Net Cash Provided by Operating Activities	\$	118,375	119,610	\$ 237,985
Net Cash Provided By (Used In) Non-Capital Financing Activities		(96,570)	146,527	49,957
Net Cash (Used In) Capital and Related Financing Activities		(21,305)	(254,642)	(275,947)
Net Increase in Restricted and Unrestricted Cash and Cash Equivalents		500	11,495	 11,995
Restricted and Unrestricted Cash and Cash Equivalents, Beginning of Year		19,896	-	19,896
Restricted and Unrestricted Cash and Cash Equivalents, End of Year	\$	20,396	11,495	\$ 31,891

## H. Deficit in Fund Balance for the General Fund

The General Fund has a fund balance deficit of approximately \$260,000 as of June 30, 2017 and suffered a decrease in fund balance of approximately \$50,000 for the year ended June 30, 2017. This is a continuation of a negative trend, as the City experienced a decrease of approximately \$194,000 for the year ended June 30, 2016. The General Fund is reporting approximately \$512,000 in cash as of June 30, 2017, but it owes the Water and Sewer Fund approximately \$860,000.

The City has adequate net assets and total cash on hand to fund operations for at least the next twelve months. However, the City cannot afford for this negative trend to continue, as it does not have the resources to continue to fund deficit operations in the General Fund.

The City's plans to improve its financial condition include the following:

- (1) The City signed an agreement with Pickens County, effective June 30, 2017, transferring all of its firefighting operations and activities from the City to the County. In accordance with the terms of the agreement, the City will not experience a decrease in its operating tax millage. This cessation of firefighting operations is expected to save the City approximately \$400,000 annually.
- (2) The City stopped performing recycling pickup, choosing to join with the County in using the County's recycling centers. This is estimated to save the City approximately \$45,000 annually.
- (3) As part of its fiscal 2018 General Fund budget, the City has allocated approximately \$207,000 to cover the Fiscal Year 2016 deficit, using the remainder to provide salary increases to employees, along with an increase in the City portion of health benefits. At the end of fiscal 2018, the City anticipates being in a position to reduce the General Fund payable to the Water and Sewer Fund by \$200,000. Going forward, the General Fund will make annual payments to the Water and Sewer Fund until the outstanding payable has been repaid in full.

## REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGETS AND ACTUAL

## YEAR ENDED JUNE 30, 2017

	BUDGETED	AMOUNTS		VARIANCE WITH REVISED	
	ORIGINAL	REVISED	ACTUAL	BUDGET	
REVENUES					
Taxes	\$ 761,000	824,100	661,890	\$ (162,210)	
Licenses and Permits	321,800	348,350	362,324	13,974	
Franchise Fees	263,100	291,500	268,603	(22,897)	
Fines and Forfeitures	175,000	132,000	97,203	(34,797)	
Charges for Services	619,160	650,810	647,895	(2,915)	
Shared Revenues	140,100	139,500	144,592	5,092	
Miscellaneous	47,800	20,400	86,465	66,065	
Grants	320,164	-	80,057	80,057	
TOTAL REVENUES	2,648,124	2,406,660	2,349,029	(57,631)	
EXPENDITURES					
Current:					
General Government	337,642	371,692	384,192	(12,500)	
Police	778,761	723,862	702,395	21,467	
Fire	583,600	618,388	666,951	(48,563)	
Public Works	284,350	262,664	248,991	13,673	
Recreation	332,343	324,779	334,406	(9,627)	
Debt Service					
Principal	59,284	98,500	59,481	39,019	
Interest and Other Charges	10,045	6,775	3,348	3,427	
TOTAL EXPENDITURES	2,386,025	2,406,660	2,399,764	6,896	
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	262,099	<del>-</del>	(50,735)	(50,735)	
OTHER FINANCING SOURCES (USES)					
Sale of Capital Assets	-	-	1,450	1,450	
TOTAL OTHER FINANCING SOURCES (USES)			1,450	1,450	
CHANGES IN FUND BALANCE	262,099	-	(49,285)	(49,285)	
FUND BALANCE, Beginning of Year, As Previously Reported	(101,299)	(101,299)	(101,299)	_	
Cumulative Change in Accounting Principle	(86,944)	(86,944)	(86,944)	-	
Prior Period Adjustments	(22,076)	(22,076)	(22,076)	-	
FUND BALANCE, Beginning of Year, as Adjusted	(210,319)	(210,319)	(210,319)		
FUND BALANCE, End of Year	\$ 51,780	(210,319)	(259,604)	\$ (49,285)	

Note: The budget is presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SOUTH CAROLINA RETIREMENT SYSTEM

## LAST THREE FISCAL YEARS

Note - Only three years of data were available; thus, only three years were presented.

	Year Ended June 30,				
		2017	2016		2015
City's Proportion of the Net Pension Liability (Asset)		0.004710%	0.005582%		0.004752%
City's Proportionate Share of the Net Pension Liability (Asset)	\$	1,006,049	1,058,653	\$	818,137
City's Covered Payroll	\$	491,645	522,945	\$	431,424
City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll		204.63%	202.44%		189.64%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		52.91%	56.99%		59.92%

## **Notes to Schedule:**

The amounts presented for each fiscal year were determined as of June 30th of the preceding year.

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE CITY'S CONTRIBUTIONS SOUTH CAROLINA RETIREMENT SYSTEM

## LAST THREE FISCAL YEARS

	Year Ended June 30,				
		2017	2016		2015
Contractually Required Contribution	\$	64,456	54,376	\$	57,001
Contributions in Relation to the Contractually Required Contribution:		64,456	54,376		57,001
Contribution Deficiency (Excess)	\$	-	-	\$	-
City's Covered Payroll	\$	557,581	491,645	\$	522,945
Contributions as a Percentage of Covered-Employee Payroll:		11.56%	11.06%		10.90%

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY POLICE OFFICERS RETIREMENT SYSTEM

## LAST THREE FISCAL YEARS

Note - Only three years of data were available; thus, only three years were presented.

	Year Ended June 30,				
	20	017	2016		2015
City's Proportion of the Net Pension Liability (Asset)	0	.07665%	0.06603%		0.06284%
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 1,	944,208	1,439,209	\$	1,202,930
City's Covered Payroll	\$	937,292	808,213	\$	755,749
City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll		207.43%	178.07%		159.17%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		60.44%	64.57%		67.55%

## **Notes to Schedule:**

The amounts presented for each fiscal year were determined as of June 30th of the preceding year.

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE CITY'S CONTRIBUTIONS POLICE OFFICERS RETIREMENT SYSTEM

## LAST THREE FISCAL YEARS

	Year Ended June 30,				
		2017	2016		2015
Contractually Required Contribution	\$	118,225	128,784	\$	109,249
Contributions in Relation to the Contractually Required Contribution:		118,225	128,784		109,249
Contribution Deficiency (Excess)	\$	<u> </u>	-	\$	-
City's Covered Payroll	\$	830,234	937,292	\$	800,744
Contributions as a Percentage of Covered-Employee Payroll:		14.24%	13.74%		13.64%

## SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - REVISED BUDGET AND ACTUAL

## YEAR ENDED JUNE 30, 2017

	REVISED BUDGET	ACTUAL	VARIANCE
REVENUES			
Taxes: Property Taxes Local Option Sales Tax Tax Increment Financing District	\$ 455,000 369,100	290,323 369,904 1,663	\$ (164,677) 804 1,663
Total Taxes	824,100	661,890	(162,210)
Licenses and Permits: Business Licenses MASC Insurance Business Licenses Building and Other Permits	93,250 230,000 25,100	90,946 251,042 20,336	(2,304) 21,042 (4,764)
Total Licenses and Permits	348,350	362,324	13,974
Charges for Services: Sanitation Fees Recreation Department School Resource Officer Fire Contract and Reimbursements Pickens Dispatch Cell Tower Rent	140,500 105,000 88,750 270,000 36,000 10,560	157,323 86,132 88,000 265,000 40,000 11,440	16,823 (18,868) (750) (5,000) 4,000 880
Total Charges for Services	650,810	647,895	(2,915)
Franchise Fees: Electricity Fort Hill Natural Gas Northland Total Franchise Fees	205,000 73,000 13,500 291,500	200,339 58,036 10,228 268,603	(4,661) (14,964) (3,272) (22,897)
Fines and Forfeitures:	271,300	200,003	(22,077)
Court Fines	132,000	97,203	(34,797)
Total Fines and Forfeitures	132,000	97,203	(34,797)
Shared Revenues: Homestead Exemption Manufacturer's Tax Expemption Aid to Subdivisions Merchant Inventory Housing Authority in Lieu of Taxes	50,000 8,500 72,000 5,000 4,000	50,677 7,737 74,863 6,648 4,667	677 (763) 2,863 1,648 667
Total Shared Revenues	\$ 139,500	144,592	\$ 5,092

(Continued)

## SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - REVISED BUDGET AND ACTUAL

## YEAR ENDED JUNE 30, 2017

	REVISED BUDGET	ACTUAL	VARIANCE
Miscellaneous:			· · · · · · · · · · · · · · · · · · ·
Insurance Premium Refunds	\$ 2,500	-	\$ (2,500)
Miscellaneous	17,900	86,465	68,565
Total Miscellaneous	20,400	86,465	66,065
Grants		80,057	80,057
TOTAL REVENUES	2,406,660	2,349,029	(57,631)
EXPENDITURES			
General Government:			
Salaries	119,700	120,969	(1,269)
Employee Benefits	123,817	115,159	8,658
Operating Expenditures	128,175	148,064	(19,889)
	371,692	384,192	(12,500)
Police:			
Salaries	526,873	495,693	31,180
Employee Benefits	114,172	113,411	761
Operating Expenditures	82,817	93,291	(10,474)
	723,862	702,395	21,467
Fire:			
Salaries	454,022	497,433	(43,411)
Employee Benefits	103,516	100,545	2,971
Operating Expenditures	60,850	68,973	(8,123)
	618,388	666,951	(48,563)
Public Works:			
Salaries	93,602	98,394	(4,792)
Employee Benefits	20,762	18,010	2,752
Operating Expenditures	148,300	132,587	15,713
	262,664	248,991	13,673
Recreation:			
Salaries	147,336	129,547	17,789
Employee Benefits	25,083	25,017	66
Operating Expenditures	152,360	179,842	(27,482)
	\$ 324,779	334,406	\$ (9,627)

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## SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - REVISED BUDGET AND ACTUAL

## YEAR ENDED JUNE 30, 2017

	 EVISED UDGET	ACTUAL	VA	RIANCE
Debt Service:	 			
Principal	\$ 98,500	59,481	\$	39,019
Interest and Other Charges	6,775	3,348		3,427
	 105,275	62,829		42,446
TOTAL EXPENDITURES	 2,406,660	2,399,764		6,896
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>-</u> .	(50,735)		(50,735)
OTHER FINANCING SOURCES (USES)				
Sale of Capital Assets	-	1,450		1,450
TOTAL OTHER FINANCING SOURCES (USES)	<u> </u>	1,450		1,450
CHANGES IN FUND BALANCE	-	(49,285)		(49,285)
FUND BALANCE, Beginning of Year, As Previously Reported	(101,299)	(101,299)		-
Cumulative Change in Accounting Principle	(86,944)	(86,944)		-
Prior Period Adjustments	(22,076)	(22,076)		-
FUND BALANCE, Beginning of Year, as Adjusted	 (210,319)	(210,319)		-
FUND BALANCE, End of Year	\$ (210,319)	(259,604)	\$	(49,285)

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## SUPPLEMENTARY INFORMATION

## COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS

**JUNE 30, 2017** 

	HOSPITALITY TAX FUND		VICTIMS' ASSISTANCE FUND	DRUG SEIZURES FUND
ASSETS				
Restricted Cash and Cash Equivalents Receivables Due from Other Funds	\$	117,873 6,759	33,330	15,693 - -
TOTAL ASSETS		124,632	33,330	15,693
LIABILITIES				
Due To Other Funds		3,875	1,100	4,334
TOTAL LIABILITIES		3,875	1,100	4,334
FUND BALANCES				
Restricted: Recreation and Tourism		120,757	_	_
Victims' Assistance		-	32,230	-
Local Law Enforcement		-	-	11,359
TOTAL FUND BALANCES		120,757	32,230	11,359
TOTAL LIABILITIES AND FUND BALANCES	\$	124,632	33,330	15,693

K-9 DONATIONS FUND	POLICE DEPARTMENT DONATIONS FUND	POLICE ADVENTURE CAMP FUND	RECREATION SCHOLARSHIPS FUND	TOTAL NONMAJOR SPECIA REVENUE FUNDS
-	-	-	-	\$ 166,896
- 2,921	- 173	3,186	- 1,247	6,759 7,527
2,921	173	3,186	1,247	181,182
-	-	-	-	9,309
-	-	-	-	9,309
-	-	-	1,247	122,004
- 2,921	- 173	3,186	-	32,230 17,639
2,921	173	3,186	1,247	171,873
2,921	173	3,186	1,247	\$ 181,182

## SUPPLEMENTARY INFORMATION

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR SPECIAL REVENUE FUNDS

## YEAR ENDED JUNE 30, 2017

	HOSPITALITY TAX FUND		VICTIMS' ASSISTANCE FUND	DRUG SEIZURES FUND
REVENUES				
Hospitality Taxes Fines and Forfeitures Donations	\$	87,450 - -	- 13,554 -	- 10,749 -
TOTAL REVENUES		87,450	13,554	10,749
EXPENDITURES				
Current: General Government Police Recreation		13,632	- 14,128 -	- 1,426 -
TOTAL EXPENDITURES		13,632	14,128	1,426
CHANGES IN FUND BALANCES		73,818	(574)	9,323
FUND BALANCES, Beginning of Year Cumulative Change in Accounting Principle		- 46,939	32,804	2,036
FUND BALANCES, Beginning of Year, as Adjusted		46,939	32,804	2,036
FUND BALANCES, End of Year	\$	120,757	32,230	11,359

K-9 DONATIONS FUND	POLICE DEPARTMENT DONATIONS FUND	POLICE ADVENTURE CAMP FUND	RECREATION SCHOLARSHIPS FUND	TOTAL NONMAJOR SPECIAL REVENUE FUNDS
-	-	-	-	\$ 87,450
- 4,847	1,173	- 2,344	- 1,742	24,303 10,106
4,847	1,173	2,344	1,742	121,859
- 2.927	<u>-</u>	- 2.422	<u>-</u>	13,632
3,826	1,000	2,423	495	22,803 495
3,826	1,000	2,423	495	36,930
1,021	173	(79)	1,247	84,929
_	-	-	-	-
1,900	-	3,265	-	86,944
1,900	-	3,265	-	86,944
2,921	173	3,186	1,247	\$ 171,873

## SCHEDULE OF COURT FINES, ASSESSMENTS, AND SURCHARGES - SPECIAL REVENUE FUND - VICTIMS' ASSISTANCE

## YEAR ENDED JUNE 30, 2017

Court Fines and Assessments		
Court Fines Collected Court Fines Retained by the City		191,672 110,059
Total Court Fines Remitted to the State Treasurer		81,613
Court Surcharges		
Court Surcharges Collected and Retained by the City Court Surcharges Retained by the City		32,828 4,000
Total Court Surcharges Remitted to State Treasurer		28,828
Victim's Assistance		
Funds Available for Carry Forward, Beginning of Year		32,804
Court Assessments Allocated to Victim's Assistance Court Surcharges Allocated to Victim's Assistance		9,554 4,000
Funds Allocated to Victim's Assistance Victim's Assistance Expenditures		13,554 (14,128)
Funds Available to Carry Forward Funds Carry Forward from Prior Year		(574) 32,804
Fund Balance to Carryforward to Next Year for Victim's Assistance	\$	32,230



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of City Council City of Liberty Liberty, South Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Liberty, South Carolina (the "City"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated October 3, 2017.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as 2017-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses as 2017-002 and 2017-003 to be significant deficiencies.

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## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City's Response to the Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Greene, Finney & Horton, LLP Mauldin, South Carolina

Greene, Einney & Hotton LLP

October 3, 2017

#### SCHEDULE OF FINDINGS AND RESPONSES

YEAR ENDED JUNE 30, 2017

#### 2017-001: ANALYSIS OF WATER PURCHASED AND WATER CONSUMED / BILLED TO CUSTOMERS

**Condition and Context:** We noted a large discrepancy between the gallons of water the City purchased from Pickens County

Water Authority and the gallons of water the City billed its customers; this difference is approximately 35%. The City was not aware of this discrepancy until it was brought to their attention. We would expect a small amount of water to be lost due to leakage; however, this shortfall is excessive. This difference is probably caused by very old pipes and meters, which have not been

replaced or upgraded on a systematic basis.

**Criteria**: The City should be monitoring this area in order to ensure that they are appropriately billing its

customers for all of the water the City is purchasing.

Cause: Due to oversight, the City has not monitored / analyzed the gallons purchased versus the gallons

sold.

**Effect:** The City is most likely losing water to leaks in its water pipes and is also probably underbilling its

customers for the gallons of water its customers are using due to old meters, and thus not

appropriately financing its water operations.

**Recommendation**: We recommend that the City investigate the difference between the gallons purchased and gallons

billed in order to determine whether they are billing all customers appropriately for water usage. If there are significant leaks in the water lines, they should be investigated and reviewed for possible

repair and rehabilitation.

**Response:** The City is in the process of performing an in-depth review of this issue to determine where such

losses may be occurring.

#### 2017-002: CONTROL DEFICIENCIES OVER COURT FINES AND ASSESSMENTS

Condition and Context: During our review of the policies and procedures for the City's municipal court fines and

assessments, we noted the following control deficiencies. There is usually only one person responsible for receiving and recording the fines and assessments, the Court Clerk. We also noted that the Municipal Judge was not reviewing the Monthly Fine Reports. In addition, we noted that fines collected are not always given to the Billing Clerk in the City's Finance department in a timely manner; there is a day or a couple of days' lag. Finally, we noted that Finance department's Billing Clerk was not issuing receipts to the Court Clerk for the court fines and assessments that the Court

Clerk was bringing over to be deposited in the City's bank account.

**Criteria:** Appropriate policies and procedures over court fines and assessments are required by the State of

South Carolina.

**Cause:** An inappropriate understanding of the requirements for implementing and performing appropriate

controls in this area.

**Effect:** The failure to have appropriate controls and procedures could result in the State of South Carolina

bringing action against the City and also increases the risk of fraud and error.

**Recommendation:** The City should implement and then perform appropriate controls over its municipal court fines and

assessments as required by the State of South Carolina.

**Response:** The City is in the process of implementing stronger controls and procedures.

#### SCHEDULE OF FINDINGS AND RESPONSES

YEAR ENDED JUNE 30, 2017

### 2017-003: FINANCIAL PROCEDURES AND CONTROLS

Condition and Context: The City does not have effective financial procedures and controls in place to ensure that all transactions are handled correctly and are recorded timely and accurately. We noted the following items during our audit:

- Bank Reconciliations The City is appropriately preparing bank reconciliations for all City bank accounts. However, we noted that the Treasurer was not signing / dating the reconciliations to provide evidence of timely preparation. We noted that the City Administrator is appropriately reviewing the reconciliations prepared by the Treasurer. We also noted that the City Administrator prepares a few reconciliations for accounts with less activity / lower balances. There is no review being performed for the reconciliations that the City Administrator is preparing.
- Purchase Order system The City does not currently use a purchase order system for processing expenditures, which makes it more difficult to comply with budgetary constraints and proper approval of expenditures.
- Accounts Payable The Treasurer currently sets up new vendors, enters invoices to be paid, processes the AP checks, and reconciles the bank statements. She is also an authorized check signer.
- Accounts Payable The City did not have a standard policy for not processing duplicate invoices. This issue occurs when there is no invoice number on the invoice, and the Treasurer will create an invoice number, usually based on the date of the invoice. If a duplicate invoice is received (with no invoice number), there is not an effective system check to ensure that it is not processed again.
- Payroll The Treasurer performs all functions in this area, including setting up new employees, modifying pay rates, entering time sheets, and processing the payroll. We also noted that the City failed to post the employer's portion of employee benefits (FICA and SCRS / PORS charges) for two pay periods during fiscal 2017, with a total impact of approximately \$14,000. This type of error would be discovered more timely if the City would reconcile its various liability accounts on a regular basis (at least quarterly.)
- Revenues and Cash Receipts We noted that the City is not always depositing funds on the day that they were received; frequently they are deposited the next day. For hospitality taxes and business licenses, the deposit is usually made at or near the end of the month for that entire month's collections, instead of when they were received. We also noted that the City does not maintain a list of all entities in the City limits who should have business licenses; thus, the City may be not collecting all of the licenses that they are due. We also noted that the Billing Clerk has the authority to make adjustments to customer water / sewer bills; there is no review or approval process in place to handle these adjustments. The Billing Clerk also prepares a daily cash reconciliation report for all of the moneys received. However, this report is not reviewed or approved by her supervisor.
- City Credit Card We noted that the City Administrator is "approving" her own credit card receipts; the Mayor should review and approve all of the City Administrator's charges; the Mayor should also review and approve the monthly credit card statement before it is processed for payment.
- Prior Period Adjustments During the audit, the City determined that there were several errors in its financial statements for the year ended June 30, 2016, negatively impacting the General Fund by approximately \$22,000. These errors primarily involved overstatements of cash and understatements of accruals and were corrected in fiscal 2017.

#### Criteria:

Proper and effective financial procedures and controls, including the monitoring and review process, should be in place to ensure that all transactions are handled correctly and are recorded timely and accurately.

## SCHEDULE OF FINDINGS AND RESPONSES

## YEAR ENDED JUNE 30, 2017

## 2017-003: FINANCIAL PROCEDURES AND CONTROLS (Continued)

**Cause:** The limited financial personnel at the City due to its size and limited financial resources.

**Effect:** There is a higher risk that the books and records of the City will be incomplete. In addition, the risk

of fraud is increased.

**Recommendation:** The City should continue to develop, improve and implement effective financial procedures and

controls, including the monitoring and review process, to ensure that all transactions are handled

correctly and are recorded timely and accurately.

**Response:** The City is in the process of implementing stronger controls and procedures.